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1	STATE OF CALIFORNIA DEPARTMENT OF INDUSTRIAL RELATIONS		
2	DIVISION OF LABOR STANDARDS ENFORCEMENT		
	David L. Gurley, Esg. (SBN 194298)		
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-5	Attorney for the Labor Commissioner		
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	BEFORE THE LABOR COMMISSIONER		
9	STATE OF CALIFORNIA		
10	STATE OF CALIFORNIA		
	STEVEL NEREV An Individual des		
11	STEVE LINDSEY, An Individual dba ) CASE NO.: TAC 28811 BLOTTER MUSIC (ASCAP) and dba LIOUID )		
12	BLOTTER MUSIC (ASCAP) and dba LIQUID ) ORANGE MUSIC (BMI), and BLOTTER, INC., A California Corporation, <b>DETERMINATION OF</b> <b>CONTROVERSY</b>		
13	INC., A California Corporation, ) CONTROVERSY		
15	Petitioners,		
14			
15	vs.		
16	I ISA MADIE An Individual and MADIE		
10	LISA MARIE, An Individual and MARIE ) MUSIC GROUP, LLC fka MOIR/MARIE )		
17	MUSIC GROUP, LLC fka MOIR/MARIE ENTERTAINMENT, A California Limited Liability Company and DOES 1-20, Inclusive.		
18	Liability Company and DOES 1-20, Inclusive.		
	Respondents.		
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21	The above-captioned matter, a Petition to Determine Controversy under Labor		
22	Code §1700.44, came on regularly for hearing in Long Beach, California, before the		
23	undersigned attorney for the Labor Commissioner assigned to hear this case. Petitioner		
24	STEVE LINDSEY, an Individual dba BLOTTER MUSIC (ASCAP) and dba LIQUID		
25	ORANGE MUSIC (BMI), and BLOTTER, INC., A California Corporation, (hereinafter,		
26	referred to as "Lindsey" or "Petitioner") appeared through their attorney Steven B.		
27	Stiglitz of Freedman & Taitelman, LLP. Respondents LISA MARIE AND MARIE		
28	MUSIC GROUP, LLC, f/k/a MOIR MARIE ENTERTAINMENT, LLC ("MMG")		

(hereinafter, "MMG" or "Respondent"), appeared through counsel James S. Cooper, of
 Levinson Arshonsky & Kurtz, LLP.

Petitioner was represented by Respondent as his personal manager. The Petition
seeks to void the Personal Management Agreement, in whole, or, alternatively, in part, on
the grounds MMG's services under that agreement violated the Talent Agencies Act,
California Labor Code Section 1700, et seq. (the "Act"), in that the services constituted
the unlawful procurement of employment without a license to conduct business as a talent
agency. Based on the evidence presented at this hearing and on the other papers on file in
this matter, the Labor Commissioner hereby adopts the following decision.

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# I. FINDINGS OF FACT

Lindsey is an artist and a record producer in the music industry whose skills
 include record production, music composition, song writing, and musical performance.

In or about 1996, Lindsey wanted to continue working as a record producer,
 but sought to work on more contemporary sounding albums believing this would expand
 his opportunities. To pursue that goal, Lindsey retained MMG to act as his personal
 management firm, with Bennett Kaufman ("Kaufman") to act as his primary manager.
 Lindsey and Kaufman had known each other in a professional context for many years,
 and Lindsey trusted Kaufman to help him obtain new opportunities as a producer of
 musical content.

3. On April 23, 1996, Lindsey and MMG entered into an initial
 personal management agreement (the "Initial Personal Management Agreement"). Under
 the Initial Personal Management Agreement, MMG contracted to perform services as
 Lindsey's personal manager in return for a commission of 15% of Lindsey's gross income
 in connection with Lindsey's work as a record producer, arranger and songwriter.

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### A. The Guster Deal

4. After Lindsey and MMG entered into the Initial Personal Management
Agreement, Kaufman began searching for opportunities for Lindsey. Kaufman

successfully found Lindsey work as a songwriter and arranger as well as a record
 producer. The first significant opportunity Kaufman arranged for Lindsey was securing a
 deal for Lindsey to produce a record for the band Guster (hereinafter the "Guster Deal").
 As a result of Kaufman's introduction, Lindsey ultimately produced Guster's album and
 wrote one of the songs on that album.

5. A written agreement between Lindsey and Guster Recordings, Inc. (the 6 'Guster Agreement") memorializes that relationship. Notably, a review of the Guster 7 Agreement confirms that the only parties to the Guster Deal were Guster, the band, and 8 Lindsey, the producer. The record company, Sire Records (hereinafter company or label) 9 who distributed the album and provided royalty statements of the record's earnings via 10 record sales, was neither a party to the Guster Deal nor a signatory to the contract. The 11 12 royalties or earnings promised to Lindsey under the Guster Deal were calculated "on the 13 same basis as [Guster's] royalties are calculated, determined, adjusted and paid pursuant to Guster's agreement with Company (the 'Recording Agreement')". The Recording 14 Agreement was the recording contract between Guster and Sire. In short, the Guster Deal 15 16 was a relationship for Lindsey to produce Guster's record wherein Lindsey's earnings were paid as a direct percentage of Guster's earnings under Guster's recording contract 17 with Sire records. 18

- 19 20
- B. The Windswept Agreement

Soon after securing the Guster Deal, Kaufman suggested Lindsey
 explore the possibility of becoming a music publisher. Lindsey had no experience as a
 music publisher, but Kaufman correctly ascertained that Lindsey had all of the skills
 necessary to succeed in the field of publishing.

7. In furtherance of helping Lindsey obtain work as a music publisher,
Kaufman introduced Lindsey to Windswept Pacific Entertainment Company (hereinafter
Windswept). As a result of that introduction, Lindsey obtained work as a co-publisher
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with Windswept. The terms of the agreement are contained in the "Windswept
 Agreement".

Section 6 of the Windswept Agreement, which is entitled "Co-Publisher's 8. 3 Obligations," contains subsection a. that provides: "As between Windswept and 4 [Lindsey], [Lindsey] shall be solely responsible for and shall use its best reasonable 5 efforts to locate publishing opportunities for the mutual benefit of [Lindsey] and 6 Windswept." Section 7.a of the Windswept Agreement provides for certain business 7 terms of the deal. Subsection (i) provides for Windswept to pay Lindsey a salary in each 8 9 contract year (which is recoupable from royalties earned through musical compositions, if any). 10

9. Pursuant to the Windswept Agreement, Lindsey worked virtually
 exclusively for Windswept for a number of years. Lindsey received earnings from the
 Windswept Agreement and paid commissions to Respondent during those years.

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C. The Amendment to the Initial Personal Management Agreement 10. On April 2, 2003, Lindsey and MMG entered into an amendment to the Initial Personal Management Agreement. The Initial Personal Management Agreement and this amendment together constitute the entirety of the Personal Management Agreement between the parties. The amendment provides, among other things, "[MMG] shall also continue to be entitled to commission [for Lindsey's] current publishing Joint Venture with Windswept Music Publishing...." MMG had been commissioning Lindsey's income from the Windswept Agreement, and MMG continued to commission such income thereafter.

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# D. The Botti Deal

11. Shortly after Lindsey and MMG entered into the amendment to the Initial
Personal Management Agreement, Kaufman again successfully sold Lindsey as a
songwriter as well as a record producer on an album for trumpeter and composer Chris
Botti. As a result of Kaufman's introduction, Lindsey ultimately produce Botti's album

and co-wrote one of the songs on that album. A written agreement between Lindsey and 1 Reverb, Inc. (The "Botti Agreement") memorializes that relationship. Notably, a review 2 of the Botti Agreement confirms that the parties to the Botti Deal were Botti, the artist, 3 and Lindsey, the producer. The record company, Sony Music Entertainment (company 4 or label), who distributed the album and provided royalty statements for the record, was 5 not a party to the Botti Deal. The royalties or earnings promised to Lindsey under the 6 Botti Deal were "computed in the same manner as [Botti's] royalties under [Botti's] 7 Agreement [with Sony.]" Again, like with the Guster Deal, the Recording Agreement 8 9 was the recording contract between Botti and Sony. In short, the Botti Deal was a personal services contract for Lindsey to produce Botti's record wherein Lindsey's 10 earnings were paid as a direct percentage of Botti's earnings under Botti's recording 11 12 contract with Sony, the label.

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## E. The Termination of the Personal Management Agreement

On March 4, 2005, Lindsey terminated the Personal Management
 Agreement in part because of Kaufman's departure from the firm. Sometime in 2005,
 Lindsey sold his interest in the Windswept deal back to Windswept in four increments
 paid to Lindsey on July 1, 2005, February 16, 2006, January 16, 2007, and July 28, 2008.

13. Lindsey stopped accounting for the royalties he obtained over the years 18 from the Windswept Co-Acquisition Agreement and at some point disclosed to 19 20 Respondent the sale of his Windswept interest back to Windswept. MMG requested the unpaid commissions on the Windswept Agreement and when payment of those 21 commissions were refused, the Respondent filed a claim in Los Angles Superior Court for 22 23 breach of contract. Lindsey now claims he is not required to pay any monies to 24 Respondent arguing the securing of the Windswept, Guster and Botti agreements by Respondent violated the Talent Agencies Act. 25

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1	II. <u>ARGUMENT</u>			
2	The two issues to be determined are as follows:			
3	a. Has the Respondent acted as an unlicensed talent agency by securing a			
4	publishing agreement ("The Windswept Deal") for the Petitioner?			
5	b. Does the "Recording Contracts" exemption from the Talent Agencies Act at			
6	Labor Code §1700.4(a) apply to the Guster or Botti Deals?			
7	14. The primary issue is whether based on the evidence presented at this			
8	hearing, did the respondent operate as a "talent agency" within the meaning of Labor			
9	Code §1700.4(a). Labor Code §1700.4(a) defines "talent agency" as:			
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11	"a person or corporation who engages in the occupation of procuring,			
12	offering, promising, or attempting to procure employment or engagements for an artist or artists."			
13	15. Petitioner is an "artist" within the meaning of Labor Code §1700.4(b).			
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Moreover, Labor Code §1700.5 provides that "no person shall engage in or carry or 15				
16	occupation of a talent agency without first procuring a license therefor from the Labor			
17	Commissioner." It was stipulated Respondent has never held a talent agency license.			
18	A. The Co-Acquisition Agreement with Windswept Publishing			
19	16. The Co-Acquisition Agreement or co-publishing agreement in question was			
	entered into by and between Steve Lindsey and Windswept, on or about July 21, 1998.			
21	By its express terms, the purpose of the Co-Acquisition Agreement, as stated in Paragraph			
22	4:			
23	Shall be to engage in the worldwide acquisition and exploitation of ownership rights (as contrasted to administrative rights) in copyrights of			
24	musical compositions. (Windswept Agreement, ¶ 4.)			
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26	17. Specifically, Lindsey was a "talent finder" who was to work with			
20	Windswept to locate musicians whose songs were deemed to have value and induce them			
27	into signing over licensing of their publishing rights to himself and Windswept for an			
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agreed to sale price. The parties were owners of third, non-party songwriters' publishing 1 2 licensing rights whose ownership and profits they shared on a 50/50 basis. The Windswept Co-Acquisition Agreement involves publishing, and relates to third parties 3 who are selling intangible property rights (royalties) to their musical compositions. Thus, 4 on its face this Co-Acquisition Agreement does not constitute the procurement of 5 employment or an engagement for an artist. Instead, it is simply a co-acquisition 6 agreement which represents a partnership or co-venture between Lindsey and Windswept 7 to purchase the property previously belonging to others for ownership and profit. In 8 9 short, these were simply investments and are outside the jurisdiction of the Talent Agencies Act. 10

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**B**.

# The Guster and Botti Agreements

13 18. The Petitioner entered into a series of recording producer agreements with 14 various record companies, including Sony Records, EMI Records, as well as directly with 15 some of the recording artists such as Guster and Botti. All of these agreements were to 16 secure Lindsey's services for the production of master recordings for artists. For 17 example, the Botti Agreement required Lindsey to "furnish to us your exclusive services 18 as the producer of up to 13 master recordings." Similarly, the agreement with Guster 19 required Lindsey to provide services as a record producer on certain master recordings.

19. Respondent argues the critical element of all these contracts was that they
related exclusively to the production of recordings as their end product, whether those
recordings were referred to as "master tapes," a film soundtrack recording, or other
reproduction medium. And Respondent moreover argues, the royalties paid to Mr.
Lindsey for these projects were royalties arising out of the sale and distribution of
recordings from the record companies themselves.

26 20. Thus, Respondent concludes that regardless of the services provided by Mr.
27 Lindsey, whether as a "producer," "mixer," or writer or co-writer of any songs, all these
28 activities were exclusively performed in connection with the production of recordings and

all royalties were paid based upon the production or the sales of the recordings. 1 Consequently, Respondent contends all of Lindsey's agreements as a producer, whether 2 made directly with a record company or directly with an artist, as with the Botti and 3 Guster agreements, fall within the purview of the Talent Agencies's recording contract 4 exemption. We disagree.

#### The Recording Contract Exemption С.

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Labor Code §1700.4(a) provides:

'Talent Agency' means a person or corporation who engages in the occupation of procuring, offering, promising, or attempting to procure employment or engagements for an artist or artists, except that the activities of procuring, offering, or promising to procure recording contracts for an artist or artist shall not of itself subject a person or corporation to regulation and licensing under this chapter. Talent agencies may, in addition, counsel or direct artists in the development of their professional careers. [emphasis added]

14 21. The recording contract procurement exception was first placed into the Labor Code in 1982 and allowed for a commission known as the California Entertainment 16 Commission (hereinafter the Commission) to study the efficacy of the exception. The Commission spent two years studying the issue and whether any changes should be made 18 to it. (Wachs v. Curry (1993) 13 Cal.App.4th 616, 625.) In affirming the need for the recording contract procurement exception, the commission provided its rationale for its 20 recommendation keeping it in place: A recording contract is an employment contract of a different nature from those in common usage in the industry involving personal services. The 22 purpose of the contract is to produce a permanent and re-playable showcase of the talents of the artist. In the recording industry, many successful artists 23 retain personal managers to act as their intermediaries, and negotiations for recording contracts are commonly conducted by a personal manager, not a 24 talent agency ... they may act as their intermediaries, and negotiations for recording contracts are commonly conducted by a personal manager, not a 25 talent agent ... they may act as a conduit between the artist and the recording company, offering suggestions about the use of the artist or 26 the level of effort which the recording company is expending on behalf of the artist .... (Id. at p.625-626) [empahsis added]. 27 28

Why is this important? Because based on limited legislative history it 22. 1 appears the intent of the recording contract exemption was to exempt the act of 2 negotiating recording contracts between artists and the recording companies. Here the 3 Guster and Botti agreements are agreements made directly between a producer and the 4 artist. In short, the record company is not a party to these contracts. These contracts are 5 essentially contracts between two artists for services. And consequently, we choose not 6 to expand the purview of the Act's exemption to encompass contracts for personal 7 services between artists and producer/artists. The Act's recording contract exemption 8 was intended to exempt negotiations between a manager and record company on behalf of 9 artists. And we do not see, as the respondent fears, that this holding will "send 10 shockwaves through the industry and disturb long-held, highly developed rules and 11 territory between managers and agents, not to mention a flurry of new claims by artists or 12 non-artists involved in a recording contract." We find no evidence the exemption was 13 intended to exempt managers negotiating contracts between artists and producers that do 14 not contemplate involvement of record companies or labels other than providing royalty 15 statements. This would expand the exemption outside the intent of the legislature and the 16 findings of the Commission who studied the Act for more than two years. 17

18 23. The respondent's argument concludes that if the earnings paid to the
19 producer stem from advances to be offset by royalties, this fact alone determines whether
20 the managers actions on behalf of an artist falls subject to the recording contract
21 exemption. As stated by the Respondent at the hearing, the Guster contract will
22 essentially be paid by the record company via royalties even though it is between Guster
23 Recordings, a separate entity.

24 24. Finally, respondent argues that Pursuant to *Civil Code* section 2500,
Lindsey is a royalty recipient of a recording contract, meaning he is "a party to a contract
for the furnishing of services in the production of sound recordings...." Again, we
disagree. A review of all past Labor Commissioner determinations and relevant case law
does not lend support to the respondent's argument that if creative services are utilized in

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<sup>1</sup> support of a master recording and the earnings are paid via a percentage of the artists <sup>2</sup> royalties from a record company, the recording contract exemption *must* apply<sup>1</sup>.

> D. Neither The Guster Employment Nor The Botti Employment Is Within The Recording Contracts Exemption To The Act

25. California Labor Code section 1700.4(b) exempts the activities of "procuring ... recording contracts for an artist" ... from the definition of a "talent agency." "The 'recording contract exemption' does not, however, include contracts between a producer on the one hand and artist on the other. In *Chinn v. Tobin* (1997)

9 TAC No. 17-96 at page 6, fn. 1, we concluded,

The Talent Agencies Act has long been construed by the courts as a remedial statute intended for the protection of artists. '[T] he clear object of the Act is to prevent improper persons from being [talent agents] and to regulate such activity for the protection of the public....' *Buchwald v. Superior Court* (1967) 254 Cal.App.2d 347, 351. See also *Waisbren v. Peppercorn Productions* (1995) 41 Cal.App.4th 246. As with all remedial legislation, exemptions must be narrowly construed and cannot be extended beyond their express provision. To do otherwise would defeat the remedial purpose of the legislation.

As a result, we are hesitant to expand the exemption for recording contracts
 to include agreements directly between artists and producers absent an express inclusion
 of the record company and do not have authority before us that would lead us to believe
 the legislature intended such an expansive interpretation.

27. Labor Code 1700.5 requires a talent agent to procure a license from the Labor Commissioner. Since the clear object of the Act is to prevent improper persons

<sup>1</sup> The Respondent relies heavily on the hearing officer's Order on Respondent's Motion to
 Dismiss granting the motion based on the fact that the negotiation of contracts between studio
 mixing services and record companies fell within the recording contracts exemption. (See *Chris and Thomas Lord Alge v. Moir/Marie Entertainment LLC, et al.*, TAC 45-05). This Order is
 distinguished in that the hearing officer expressly held the exemption was applicable because
 "the contracts which Petitioners allege were procured by Respondent without a talent agency
 license are actual recording contracts between Petitioners and various recording companies."
 Respondent's Motion to Dismiss TAC 45-04 pg. 5 lines 10-12)

from becoming [talent agents] and to regulate such activity for the protection of the
public, a contract between an unlicensed artists' manager and an artist is void. *Buchwald v. Superior Court, supra*, 254 Cal.App.2d 347. Consequently, MMG procured
engagements for an artist in the Guster and Botti deals and as a result the management
agreement between MMG and Lindsey is void *ab initio* and is unenforceable for all
purposes. *Waisbren v. Peppercorn Inc., supra*, 41 Cal.App.4<sup>th</sup> 246; *Buchwald v. Superior Court, supra*, 254 Cal.App.2d 347.

Severability

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10 28. In accord with *Marathon Entertainment v. Blasi* (2008) 42 Cal.4th 974,
11 MMG urges us to apply the doctrine of severability if we find MMG violated the Act. In
12 *Marathon*, the court recognized the Labor Commissioner may invalidate an entire
13 contract when the Act is violated. The court also left it to the discretion of the Labor
14 Commissioner to apply the doctrine of severability to preserve and enforce the lawful
15 portions of the parties' contract where the facts so warrant. As the Supreme Court
16 explained in *Marathon*:

Courts are to look to the various purposes of the contract. If the central purpose of the contract is tainted with illegality, then the contract as a whole cannot be enforced. If the illegality is collateral to the main purpose of the contract, and the illegal provision can be extirpated from the contract by means of severance or restriction, then such severance and restriction are appropriate. [Citations omitted]. *Marathon, supra* at p. 996.

25 29. MMG urges us to simply sever those engagements we find to have been 26 procured in violation of the Act and preserve the contractual relationship between the 27 parties. As explained in this decision, we find MMG violated the Act on 2 of the 3 28 contracts identified in this case. Consequently, we find MMG engaged in substantial

procurement activities that are inseparable from the lawful managerial services provided 1 to MMG. Severing the two illegal engagements/contracts from the parties' contractual 2 relationship would only serve to condone such unlawful behavior and expand the 3 recording contract exemption beyond what the legislature envisioned. 4

30. Accordingly, we exercise our discretion under Marathon, supra, in voiding the Personal Management Agreement and conclude that severance is not appropriate under these facts.

# **III. ORDER**

For the reasons set forth above, IT IS HEREBY ORDERED that:

The Amendment to the Initial Personal Management Agreement between LINDSEY and MMG is invalid and unenforceable under the Talent Agencies Act and is 12 void ab initio; MMG has no rights or entitlements to any monies arising from such engagements.

Dated: 8/5

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David L. Gurley Attorney for the Labor Commissioner

20 ADOPTED AS THE DETERMINATION OF THE LABOR COMMISSIONER: 21

23 Dated:

Julie A. Su State Labor Commissioner procurement activities that are inseparable from the lawful managerial services provided
 to MMG. Severing the two illegal engagements/contracts from the parties' contractual
 relationship would only serve to condone such unlawful behavior and expand the
 recording contract exemption beyond what the legislature envisioned.

30. Accordingly, we exercise our discretion under *Marathon, supra*, in voiding
the Personal Management Agreement and conclude severance is not appropriate under
these facts.

# III. ORDER

For the reasons set forth above, IT IS HEREBY ORDERED that:

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The Amendment to the Initial Personal Management Agreement between
LINDSEY and MMG is invalid and unenforceable under the Talent Agencies Act and is
void ab initio; MMG has no rights or entitlements to any monies arising from such

13	engagements.	×
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15		
16	Dated:	· · · · · · · · · · · · · · · · · · ·
17		David L. Gurley
18		Attorney for the Labor Commissioner
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20	ADOPTED AS THE DETERMINATION O	F THE LABOR COMMISSIONER:
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22		filie for
23	Dated: 8.6.14	
24		Julie A. Su State Labor Commissioner
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		· · · · ·
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	DETERMINAT	TION OF CONTROVERSY

1	PROOF OF SERVICE			
2	STATE OF CALIFORNIA, COUNTY OF LOS ANGELES			
3	I, Tina Provencio, declare and state as follows:			
4	I am employed in the State of California, County of Los Angeles. I am over the age of eighteen years and not a party to the within action; my business address is: MOLINA CENTER -			
	300 Oceangate, Suite 850, Long Beach, CA 90802.			
6 7	On August 6, 2014, I served the foregoing document described as: <b>DETERMINATION OF</b> <b>CONTROVERSY</b> , on all interested parties in this action by placing a true copy thereof enclosed in a sealed envelope addressed as follows:			
8	James S. Cooper, Esq. Bryan J. Freeman, Esq.			
9 10	Yoonis J. Han, Esq. LEVINSON, ARSHONSKY & KURTZ, LLP 15303 Ventura Boulevard, Suite 1650 Sherman Oaks, CA 91403 Steven B. Stiglitz, Esq. FREEDMAN & TAITELMAN, LLP 1901 Avenue of the Stars, Suite 500 Los Angeles, CA 90067			
11	Sherman Oaks, CA 91403Los Angeles, CA 90007Attorneys for Respondents,Attorneys for Petitioners,LISA MARIE and MARIE MUSICSTEVE LINDSEY dba BLOTTER			
12	GROUP, LLC jcooper@laklawyers.com JCOOPER AND			
13	<u>llord@laklawyers.com</u> <u>sstiglitz@ftllp.com</u>			
14				
15	<u>X</u> (BY CERTIFIED MAIL) I caused such envelope to be deposited in the United States mail at Long Beach, California. The envelope was mailed with postage thereon fully prepaid. I am			
16	"readily familiar" with the firm's practice of collection and processing correspondence for mailing. Under the practice it would be deposited with the U.S. postal service on that same day in the ordinary course of business. I am aware that on motion of the party served, service is presumed invalid if postal cancellation date or postage meter date is more than one day after date of deposit for mailing			
17				
18	in affidavit.			
19	$\underline{X}$ (BY EMAIL SERVICE) I caused such document to be delivered electronically via email to the email address of the addressees set forth above.			
20	I declare under penalty of perjury under the laws of the State of California that the above is			
21	true and correct.			
22	Executed this 6 <sup>th</sup> day of August, 2014 at Long Beach, California.			
23	M. A.			
24	Tina Provencio			
25				
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#### DETERMINATION OF CONTROVERSY

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